

Message Text

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44

ACTION EUR-25

INFO OCT-01 AF-10 NEA-11 IO-14 ISO-00 ACDA-19 CIAE-00

PM-07 INR-10 L-03 NSAE-00 PA-04 RSC-01 PRS-01 SPC-03

USIA-15 TRSE-00 SAM-01 SAJ-01 DODE-00 H-03 NSC-10

SS-20 CU-04 OIC-04 OMB-01 AEC-11 SCI-06 EB-11 STR-08

CIEP-02 COME-00 AGR-20 DRC-01 AECE-00 (ISO) W

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P R 091100Z FEB 74

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 3913

INFO ALL CSCE CAPITALS 0089

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USINT CAIRO

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLOSACLANT

C O N F I D E N T I A L GENEVA 0836

VIENNA ALSO FOR USDEL MBFR

EO 11652: GDS

TAGS: PFOR

SUBJ: CSCE STAGE II HIGHLIGHTS - FEBRUARY 4-FEBRUARY 8

SUMMARY: CSCE MADE MODEST PROGRESS THIS WEEK ON SEVERAL FRONTS.
AFTER TWO WEEKS OF DEADLOCK, COMPROMISE WAS REACHED PERMITTING
PARALLEL DRAFTING OF SPECIFIC AGREEMENTS AND PREAMBLE FOR
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BASKET III (HUMANITARIAN COOPERATION). DRAFTING HAS SUB-

SEQUENTLY MOVED FORWARD IN MOST AREAS, WITH FIRST TENTATIVELY AGREED LANGUAGE BEGINNING TO EMERGE. IN RESPONSE TO USDEL INITIATIVE, FLEXIBLE SCHEDULE WAS ADOPTED TO ALLOW FOR MORE RAPID DRAFTING PROGRESS. END SUMMARY

1. PRINCIPLES AND THEIR IMPLEMENTATION -- SUBCOMMITTEE ON PRINCIPLES BEGAN BARGAINING ON SPECIFIC WORDING OF SOVEREIGN EQUALITY PRINCIPLE WITH SOME WORDING TENTATIVELY DRAFTED. ROMANIANS CIRCULATED REVISED AND MORE MODEST VERSION OF THEIR EARLIER PROPOSAL FOR IMPLEMENTATION OF NON-USE OF FORCE PRINCIPLE. INITIAL REACTION OF NATO AND NEUTRAL DELEGATIONS, ALTHOUGH QUALIFIED ON MANY SPECIFIC POINTS, WAS GENERALLY POSITIVE.

2. MILITARY SECURITY -- UK TABLED DRAFT PROPOSAL ON CBM'S WHICH WAS WELCOMED BY TEN NATO AND NEUTRAL DELEGATIONS. MOST IMPLIED UK PROPOSAL SHOULD SERVE AS A FRAMEWORK FOR DRAFTING, THOUGH SOME EXPRESSED DIFFERING VIEWS ON SOME OF ITS ELEMENTS. SOVIETS EXPRESSED DISAPPROVAL WITHOUT ATTACKING SPECIFIC POINTS. AS RESULT OF SOVIET URGING, DRAFTING WILL BE DEFERRED FOR TWO WEEKS TO ALLOW MORE TIME TO BRING WIDELY DIFFERING POSITIONS CLOSER TOGETHER.

3. ECONOMICS, SCIENCE/TECHNOLOGY ENVIRONMENT -- IN ECONOMICS SUBCOMMITTEES SOVIETS AND THEIR ALLIES SHOWED LITTLE TASTE FOR COMPROMISE, WITH RESULT THAT ONLY MODEST PROGRESS WAS MADE IN DRAFTING EVEN NON-CONTROVERSIAL EARLY SECTIONS. MORE DIFFICULT ISSUES ARE NOW BEING REACHED, INCLUDING CLAUSES ON MFN AND INTERGOVERNMENTAL AGREEMENTS. IN SCIENCE/TECHNOLOGY AND ENVIRONMENT SUBCOMMITTEES, EASTERN COUNTRIES PROBED FIRMNESS OF WESTERN DEFENSE OF ITS COMPOSITE PROPOSALS.

4. HUMANITARIAN COOPERATION -- FULL COMMITTEE ACCEPTED NEUTRAL PROPOSAL TO BREAK EAST-WEST IMPASSE OVER QUESTION OF DRAFTING OF PREAMBLE TO ITS FINAL DOCUMENT. COMMITTEE WILL BEGIN TO DRAFT THE PREAMBLE, THUS MEETING LONG-STANDING SOVIET DEMAND, WHILE DRAFTING IN FOUR SUBCOMMITTEES WILL BEGIN ON SPECIFIC PROPOSALS. COMPROMISE PACKAGE ALSO INCLUDES AGREEMENT THAT COMMITTEE WILL PRODUCE ONE DOCUMENT, MADE UP OF SEVERAL PARTS WHICH MAY VARY IN NATURE AND FORM. SUBSEQUENT DRAFTING
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IN SUBCOMMITTEES CAUGHT EASTERN DELS UNPREPARED AND HUMAN CONTACTS SUBCOMMITTEE REACHED PROVISIONAL AGREEMENT ON ONE PARAGRAPH. ELSEWHERE, PREDICTABLE SUBSTANTIVE DIFFERENCES ARE BEING DEALT WITH IN A CONSTRUCTIVE SPIRIT.

5. FLEXIBLE SCHEDULE -- USDEL TOOK INITIATIVE IN COORDINATING COMMITTEE IN PROPOSING MORE FLEXIBLE SCHEDULE WHICH WOULD ALLOW SUBCOMMITTEES BY CONSENSUS TO HOLD ADDITIONAL DRAFTING SESSIONS

AS REQUIRED. FLEXIBLE SCHEDULE BEGINS NEXT WEEK AND COULD FACILITATE MORE RAPID PROGRESS.

6. UNESCO CONTRIBUTION -- UNESCO DIRECTOR GENERAL MAHEU ADDRESSED JOINT MEETING OF SUBCOMMITTEES ON SCIENCE/TECHNOLOGY, CULTURE, AND EDUCATION. MAHEU SPOKE ALONG PREDICATABLE LINES, DESCRIBING UNESCO'S CONTRIBUTIONS TO EUROPEAN COOPERATION AND OFFERING TO PLACE ITS FACILITIES AND SERVICES AT CSCE DISPOSAL.

7. COMMENT: THE AGREEMENT REACHED THIS WEEK ON SIMULTANEOUS DRAFTING OF PREAMBLE AND SPECIFICS IN BASKET III (HUMANITARIAN COOPERATION), REPRESENTS AN IMPORTANT BREAK-THROUGH WHICH USDEL ACTIVELY ENCOURAGED. THE RESULT OF A HARD-FOUGHT COMPROMISE, IT GIVES THE SOVIETS ASSURANCE THAT BASKET III AGREEMENTS WILL BE PRECEDED BY A PREAMBLE, WHERE THEY HOPE TO INSERT THEIR NON-INTERFERENCE CAVEATS. THE WESTERN COUNTRIES IN RETURN OBTAINED AGREEMENT TO BEGIN DRAFTING SPECIFIC FREER MOVEMENT AGREEMENTS AND SOVIET RECOGNITION THAT THERE MAY BE QUITE A NUMBER AND VARIETY OF SUCH AGREEMENTS.

8. PROGRESS ON THIS ISSUE ALSO GAVE AN INPETUS TO DRAFTING WORK IN OTHER AREAS OF THE CONFERENCE, AS BOTH EAST AND WEST BECAME SOMEWHAT MORE COOPERATIVE. NEVERTHELESS, THE CONTENT AND LANGUAGE OF BASKET III PREAMBLE AND SPECIFICS REMAIN TO BE NEGOTIATED, AND THE WIDE DIFFERENCES OF VIEW ON THE SUBSTANCE OF THESE AND OTHER CONFERENCE ISSUES SUGGEST THAT MUCH MORE DIFFICULT DISCUSSIONS LIE AHEAD. END COMMENT. DALE

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